

**DEPARTMENTS OF COMMERCE, JUSTICE, AND STATE,
THE JUDICIARY, AND RELATED AGENCIES (CJS)**

I. Department of State

A. Administration of Foreign Affairs

State Programs

(\$ in thousands)	FY 2004 Actual	FY 2005 Estimate	FY 2006 Request
Diplomatic and Consular Programs			
Ongoing Operations	4,331,530	3,522,316	3,783,118
Worldwide Security Upgrades	639,896	649,904	689,523
Worldwide IT Infrastructure	39,579	-	-
Total, Diplomatic and Consular Programs	5,011,005	4,172,220	4,472,641
Capital Investment Fund	79,158	51,452	133,000
Centralized Information Technology Modernization Program	-	76,811	-
Total, State Programs	5,090,163	4,300,483	4,605,641

Overview

The highest priority for U.S. Foreign policy is winning the global war on terror. Yet despite the altered security environment, America remains committed to an historic mission – the expansion of freedom and democracy in the world.

To achieve these objectives, the Department of State has daily engaged governments and publics worldwide. We have helped maintain American leadership of an international coalition to confront the tyranny of terrorism. We have also pursued a forward strategy of freedom in the broader Middle East, helping sovereign new governments in Afghanistan and Iraq establish democratic institutions and reconstruct their economies.

Full funding of the President’s FY 2006 budget request will provide the resources necessary to meet the nation’s commitments for both the global war on terror and the mission to expand freedom and democracy. Full funding will bolster a proactive U.S. foreign policy and ensure the readiness of American diplomacy – the front line of freedom.

Diplomatic and Consular Programs (D&CP)

The FY 2006 request for D&CP – the Department’s principal operating account – totals \$4.473 billion. This funding supports the people, platform, and programs required to carry out U.S. foreign policy in more than 260 embassies, consulates, and other posts around the world.

The D&CP request provides \$3.783 billion for Ongoing Operations – a net increase of \$261 million over the FY 2005 enacted level, including supplemental funding. The request sustains current diplomatic and consular operations and enables the Department to meet new high-priority requirements, including the capability to coordinate civilian response to post-conflict situations.

The request for Ongoing Operations includes \$328 million for vigorous public diplomacy to shape foreign opinion and win support for U.S. foreign policy goals. The public diplomacy strategy emphasizes outreach to younger and wider audiences through television and the Internet. It also places increased emphasis on research and analysis to target programs more effectively and on translations to facilitate access.

The D&CP request also provides \$690 million for Worldwide Security Upgrades to continue to strengthen the security of diplomatic personnel and facilities in the face of terrorism and the changing security environment. The program will increase worldwide security staffing and further upgrade security equipment and technical support, information and systems security, perimeter security, and security training.

The FY 2006 request provides \$931 million for the Border Security Program, including \$75 million in appropriated funds. Revenue from Machine Readable Visa (MRV) fees and other charges will help fund continuous improvements in systems, processes, and programs to protect U.S. borders against the illegal entry of terrorists and others who would threaten homeland security. This funding will also support the national security requirement to collect biometric data from visa and passport applicants.

Capital Investment Fund (CIF)

The FY 2006 request provides \$133 million for the Capital Investment Fund (CIF) to make investments in Information Technology. With every Department program now dependent on IT, from simple e-mail to specialized systems, these investments are essential for conducting the business of foreign affairs. The Department's total request for IT from all funding sources – including CIF, D&CP, user fees, and other State appropriations – is \$815 million.

The requested CIF funding includes \$40 million for the State Messaging and Archive Retrieval Toolset (SMART). The SMART initiative will replace outdated cable and message systems with a unified and more secure system to serve inter-agency information needs. In addition, funding for IT infrastructure maintenance and upgrades – including classified and unclassified desktop computers, servers, network equipment, circuits, and software – that was appropriated in the Centralized Information Technology Modernization Program account in FY 2005 is being requested in CIF for FY 2006.

Embassy Security, Construction, and Maintenance

(\$ in thousands)	FY 2004 Actual	FY 2005 Estimate	FY 2006 Request
Ongoing Operations	524,423	603,510	615,800
Non-Security Construction	43,900	-	-
Non-Security Construction/Operations - Iraq	20,000	-	-
Worldwide Security Upgrades			
Security Construction	753,388	774,831	810,200
Compound Security	98,948	125,303	100,000
Total, Worldwide Security Upgrades	852,336	900,134	910,200
Total, Embassy Security, Construction, and Maintenance	1,440,659	1,503,644	1,526,000

Embassy Security, Construction, and Maintenance (ESCM)

The FY 2006 request for ESCM totals \$1.526 billion. This funding – an increase of \$22 million over the FY 2005 enacted level – reflects the Administration’s continuing commitment to protect U.S. Government personnel serving abroad, improve the security of overseas facilities, and address requirements for the State Department’s overseas infrastructure. Full funding of the request is necessary to maintain the progress made over the last three years in replacing non-secure facilities.

The ESCM request provides \$616 million for Ongoing Operations. This budget includes maintenance and repairs at overseas posts, facility rehabilitation projects, construction security, renovation of the Harry S Truman Building, all activities associated with leasing overseas properties, and management of the overseas buildings program. The value of the real estate portfolio managed by the State Department exceeds \$12 billion and includes over 15,000 properties.

The ESCM request provides \$810 million for the Capital Security Construction Program under Worldwide Security Upgrades (WSU). This program was initiated to replace diplomatic facilities at the 187 most vulnerable posts. FY 2006 funding will support the next tranche of security-driven projects, including eight new embassy compounds and four USAID annexes.

FY 2006 will be the second year of the five-year phase-in of Capital Security Cost Sharing. Through this program, all agencies with overseas staff operating under Chief of Mission authority contribute to the costs of constructing secure embassy compounds. In FY 2006, contributions from agencies other than State to the Capital Security Construction Program will total \$203 million.

The ESCM request for WSU further provides \$100 million to upgrade compound security at high-risk posts and increase protection for soft targets such as schools, recreation facilities, and other symbols of U.S. presence.

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Other Administration of Foreign Affairs

(\$ in thousands)	FY 2004 Actual	FY 2005 Estimate	FY 2006 Request
Office of Inspector General	31,369	30,028	29,983
Educational and Cultural Exchange Programs	316,633	355,932	430,400
Representation Allowances	8,905	8,525	8,281
Protection of Foreign Missions & Officials	75,395	9,762	9,390
Emergencies in the Diplomatic & Consular Service	32,366	987	13,643
Repatriation Loans Program Account	1,326	1,203	1,319
Payment to the American Institute in Taiwan	18,584	19,222	19,751
Payment to the Foreign Service Retirement and Disability Fund [Mandatory]	[134,979]	[132,600]	[131,700]
Total, Other Administration of Foreign Affairs	484,578	425,659	512,767

Office of Inspector General (OIG)

The FY 2006 request provides almost \$30 million to support activities of the OIG. These include audits, investigations, and inspections of worldwide operations and programs of the Department of State and the Broadcasting Board of Governors. OIG activities assist in improving the economy, efficiency, and effectiveness of operations, as well as in detecting and preventing fraud, waste, and mismanagement.

Educational and Cultural Exchange Programs

The FY 2006 request provides \$430.4 million for exchange programs to develop mutual understanding and engage the leaders of tomorrow. Through exchanges of persons and ideas, these strategic activities establish the trust, confidence, and international cooperation necessary to advance the full range of U.S. national interests.

The request represents an increase of \$74.5 million over the FY 2005 enacted level. Increased funding will allow exchanges to continue operating at FY 2005 levels and strengthen interventions targeted, in part, at preventing the growth of anti-American sentiment that could breed terrorism. The request provides a total of \$180 million for Muslim Outreach programs. The request provides \$100 million for education and exchange programs under the Partnerships for Learning (P4L) initiative to counter negative stereotypes of America with positive dialogue and constructive action.

The request provides \$241.4 million for academic programs. These include exchanges with foreign participants and U.S. citizens, such as the J. William Fulbright Educational Exchange Program for scholars, students, teachers, and mid-career professionals from developing countries, and the Benjamin Gilman program for American undergraduates with financial need to study abroad and similar programs for foreign participants. Funding also supports English language programming abroad, U.S. overseas educational advising centers, American overseas research centers, and U.S. Studies programs.

The request provides \$140.3 million for professional and cultural exchanges. These include the International Visitor Leadership Program, which supports travel to the United States by current and emerging foreign leaders. They also include cooperative programs with non-governmental organizations, such as the Citizen Exchange Program, which awards grants to U.S. non-profit organizations for

professional, cultural, institutional, and grassroots community exchanges, including youth exchanges and study programs.

For administrative support of these activities, the request provides \$48.7 million. Exchanges support includes staff costs and support for exchange programs management, coordination among U.S. Government agencies that administer international exchange and training programs, and the U.S. Cultural Property Advisory Committee.

Representation Allowances

The FY 2006 request of \$8.3 million will reimburse diplomatic and consular personnel, in part, for officially representing the United States abroad and before international organizations.

Protection of Foreign Missions and Officials

The FY 2006 request of \$9.4 million in two-year funds will provide for extraordinary protection of international organizations and foreign missions and officials in the United States.

Emergencies in the Diplomatic and Consular Service

The FY 2006 request provides \$13.6 million to help meet emergency requirements in the conduct of foreign affairs. The appropriation reimburses other agencies for hostage rescue contingencies and covers the evacuation of American officials and their families from areas of political unrest or natural disaster and other activities. The appropriation also pays rewards for information concerning international terrorism, narco-terrorism, and war crimes.

Repatriation Loans Program Account

Requested funding of \$1.3 million for FY 2006 will provide emergency loans to assist destitute Americans abroad who have no other source of funds to return to the United States. These include travelers without money because of theft, illness, or accident, as well as Americans residing abroad caught in disasters or needing to escape abusive situations.

Payment to the American Institute in Taiwan (AIT)

At \$19.8 million, the FY 2006 request will fund the contract with AIT for economic and commercial services, cultural and information programs, and travel documents and services for Americans and the people in Taiwan.

B. International Organizations

(\$ in thousands)	FY 2004 Actual	FY 2005 Estimate	FY 2006 Request
Contributions to International Organizations	999,830	1,166,212	1,296,500
Contributions for International Peacekeeping Activities	695,056	483,455	1,035,500
Total, International Organizations	1,694,886	1,649,667	2,332,000

Contributions to International Organizations (CIO)

The FY 2006 request of \$1.297 billion for CIO provides funding, consistent with statutory restrictions, to pay U.S. assessed contributions to 47 international organizations. These organizations include the United Nations, the World Health Organization, the North Atlantic Treaty Organization, the International Atomic Energy Agency, the Organization for Economic Cooperation and Development, and others.

The request represents an increase in this account of \$130.3 million over the FY 2005 enacted level. Most of the increased requirement is due to international exchange rate losses from the decline in the value of the dollar. Many of the programmatic increases appear in areas that are priorities for the United States, such as supporting the work of the UN's Counter-Terrorism Committee, which seeks to monitor UN member state implementation of counter-terrorism measures, or strengthening the International Atomic Energy Agency's safeguards program.

The request for CIO recognizes U.S. international obligations and reflects our commitment to maintain the financial stability and efficiency of these international organizations. Multilateral diplomacy through such organizations advances key U.S. foreign policy goals. Among them are: promoting economic growth through market economies; settling disputes peacefully; encouraging non-proliferation, nuclear safeguards, arms control, and disarmament; adopting international standards to facilitate international trade, telecommunications, transportation, environmental protection, and scientific exchange; and strengthening international cooperation in agriculture and health.

Contributions for International Peacekeeping Activities (CIPA)

The FY 2006 request of \$1.036 billion for CIPA will allow the United States to pay its share of projected United Nations peacekeeping assessments. The requested funding will help support UN peacekeeping missions in Africa, Europe/Eurasia, the Middle East, and the Caribbean, including new missions in Burundi, Cote d'Ivoire and Haiti, and a possible new mission in Sudan/Darfur.

UN peacekeeping missions further U.S. objectives by ending conflicts, restoring peace, and strengthening regional stability. They also leverage U.S. political, military, and financial assets through the authority of the UN Security Council and the participation of other states that provide funds and peacekeepers for conflicts around the world.

The Administration requests that 15 percent of the CIPA funding be appropriated as "two-year funds" because of the unpredictability of requirements in this account and the nature of multi-year operations with mandates overlapping U.S. fiscal years.

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C. Related Appropriations

(\$ in thousands)	FY 2004 Actual	FY 2005 Estimate	FY 2006 Request
The Asia Foundation	12,863	12,826	10,000
National Endowment for Democracy	39,579	59,199	80,000
East-West Center	17,692	19,240	13,024
Center for Middle Eastern-Western Dialogue - Trust Fund	6,679	6,660	-
Center for Middle Eastern-Western Dialogue - Program	247	622	750
Eisenhower Exchange Fellowship Program	495	493	500
Israeli Arab Scholarship Program	371	370	375
Total, Related Appropriations	77,926	99,410	104,649

The Asia Foundation

The Asia Foundation is a private, non-profit, grant-making organization. It is uniquely positioned to deliver programs because of its longstanding presence in Asia, in-depth knowledge of people and institutions, and rapid response capacity. Its programs complement governmental efforts to advance U.S. interests in countries of the region.

The FY 2006 request of \$10 million will enable The Asia Foundation to support local groups and hands-on programs that strengthen democratic institutions and leadership, develop non-governmental and regional organizations, and advance the rule of law and human rights. In response to global terrorism, the foundation will continue to emphasize activities that contribute to the stability of key Asian countries and reduce the threat of extremism.

National Endowment for Democracy (NED)

The NED was established by Congress in 1983 to strengthen democratic institutions around the world. Governed by an independent, nonpartisan board of directors, the NED makes hundreds of grants each year to nongovernmental organizations and civil society groups fighting for democracy, human rights, religious tolerance, freedom of the press, and free elections.

The FY 2006 budget request for the NED of \$80 million will fund democracy-building programs in Africa, Asia, Central and Eastern Europe, Eurasia, Latin America, and the Middle East. This funding includes \$40 million to continue the expansion of efforts to promote democracy in the Broader Middle East and North Africa and support the efforts of the Forum of the Future.

East-West Center

The Center for Cultural and Technical Interchange Between East and West was established by Congress as a public corporation in 1960. Located in Hawaii, it promotes understanding and strengthens relations between the United States and nearly 60 nations of Asia and the Pacific with more than 50 percent of the world's population.

The FY 2006 request of \$13 million provides core funding for the East-West Center's programs of cooperative study, training, and research. These programs address long-term U.S. interests and multilateral needs, including democracy, human rights, economic growth, and security.

Center for Middle Eastern-Western Dialogue

In FY 2004, Congress established a trust fund to support a center for cooperative study, training, and research. The Center for Middle Eastern-Western Dialogue will foster the exchange of views and ideas among students and scholars on such topics as post-war Iraq and empowerment of women in government and leadership in the Middle East.

The FY 2006 request seeks appropriation authority to spend an estimated \$750,000 in earnings from the trust for organizational activities of the center's Steering Committee.

Eisenhower Exchange Fellowship Program

The Eisenhower Exchange Fellowship Program builds international understanding by bringing rising leaders to the United States and sending their American counterparts abroad on custom-designed professional programs. The program's trust fund will provide an estimated \$500,000 in FY 2006 to support these exchanges.

Israeli Arab Scholarship Program

The Israeli Arab Scholarship Program fosters mutual understanding by enabling Arab citizens of Israel to study and conduct research in the United States. The program's trust fund will provide an estimated \$375,000 in FY 2006 to support these scholarships.

II. Broadcasting Board of Governors

(\$ in thousands)	FY 2004 Actual	FY 2005 Estimate	FY 2006 Request
International Broadcasting Operations	580,292	583,106	603,394
Broadcasting to Cuba	-	-	37,656
Broadcasting Capital Improvements	11,275	8,446	10,893
Total, Broadcasting Board of Governors	591,567	591,552	651,943

Overview

The Broadcasting Board of Governors (BBG) is an independent entity responsible for all U.S. non-military international broadcasting programs. Its mission is to promote and sustain freedom and democracy by broadcasting accurate and objective news and information about the United States and the world to audiences overseas.

International Broadcasting Operations

The FY 2006 budget request provides \$603.4 million for International Broadcasting Operations. Through this account, the BBG will fund operations of the Voice of America, Radio Free Europe/Radio Liberty, Radio Free Asia, Middle East Broadcasting Networks (Alhurra, Alhurra-Iraq, and Radio Sawa), and all related program delivery and support activities.

This total includes funding to enhance VOA programming in Persian, Dari, Pashto, and Urdu.

Broadcasting to Cuba

Funding for Broadcasting to Cuba was provided in the International Broadcasting Operations account in FY 2004 and 2005. In FY 2006, funding for Broadcasting to Cuba is requested as a separate account.

The FY 2006 request provides \$37.7 million for Radio Marti and TV Marti broadcast operations to support current schedules and for new aerial transmission capabilities into Cuba.

Broadcasting Capital Improvements

The FY 2006 request provides \$10.9 million for Broadcasting Capital Improvements to maintain the BBG's worldwide transmission network, including security of transmission facilities overseas.

This request includes funding for one-time costs related to moving RFE/RL to a more secure location and funding to expand television broadcasting capability to support increased VOA programming.

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III. Other Programs

(\$ in thousands)	FY 2004 Actual	FY 2005 Estimate	FY 2006 Request
International Trade Commission	57,682	60,876	65,278
Foreign Claims Settlement Commission	1,193	1,204	1,270
United States Institute of Peace	[17,099]	121,893	21,850
Total, Other Programs	58,875	183,972	88,398

International Trade Commission (ITC)

The ITC is an independent, nonpartisan, Federal agency with a wide range of trade-related mandates. The ITC makes determinations with respect to unfair trade practices in import trade, as well as import injury and intellectual property-based investigations. It also exercises broad investigative powers on matters of trade, conducts economic research and fact-finding investigations of trade issues, and provides technical information and advice on trade matters to Congress and the Administration.

At \$65.3 million, the FY 2006 request for the ITC will fund activities related to these mandates.

Foreign Claims Settlement Commission

The Foreign Claims Settlement Commission adjudicates the claims of American nationals (individuals and corporations) arising out of the nationalization, expropriation, or other taking of their property by foreign governments – and, in some cases, claims for personal injury and death – pursuant to the International Claims Settlement Act of 1949 and other statutes.

The FY 2006 request of \$1.3 million will enable the commission to continue this function, while also providing technical assistance to the Departments of State and the Treasury, other Federal agencies, and the public in connection with international and war claims programs.

United States Institute of Peace

In FY 2004, funding for USIP was provided in Labor, Health and Human Services appropriations. In FY 2005, funding was provided in Commerce, Justice, State appropriations. For FY 2006, funding for USIP is being requested in CJS.

The FY 2006 budget includes \$21.9 million for USIP to support the America people's concerns for international peace.

The request for USIP is designed to improve basic American and foreign capabilities for promoting education, professional training, and research in the prevention, management, and non-violent resolution of international conflicts. The Institute will continue to engage the Muslim world as part of the broader Middle East strategy to facilitate dialogue, promote democratization, and strengthen moderates.

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