

## Embassy of the United States of America

Note No: 225/05

The Embassy of the United States of America presents its compliments to the Ministry of Foreign Affairs and Foreign Trade of the Government of Jamaica and has the honor to refer to the ongoing counter-drug cooperation between the Government of the United States of America and Jamaica. Specifically, via the Government of the United States of America's Department of Defense Cooperating Nation Information Exchange System (hereinafter "CNIES"), the Government of the United States of America provides Government of Jamaica with real-time radar track data.

To ensure that such data and other interception-related assistance is employed consistent with relevant U.S. criminal law, the Embassy proposes to formalize a mutual understanding of the nature and import of this data and the conditions governing

the use of that data and other interception-related assistance.

The text of this mutual understanding follows:

"The Government of the United States of America is willing to provide assistance in locating, identifying, tracking, and intercepting civil aircraft in Jamaica's airspace in order to facilitate the interruption of illicit drug trafficking routes and the arrest of illicit drug traffickers.

In consideration of the ongoing, mutually beneficial relationship between our two Governments in the field of law enforcement efforts to combat illicit drug trafficking, the Embassy of the United States of America proposes on behalf of the Government of the United States of America as follows:

#### I. Definitions

The term "U.S. Government assistance" as used in this Note shall include, but not be limited to: funding; intelligence; information; radar data (including data derived from the Cooperating Nation Information Exchange System (or "CNIES")); logistical support; command, control, and communications support; equipment; maintenance; and training provided by the Government of the United States of America.

(2) An aircraft is considered to be "in service" from the beginning of preflight preparation of the aircraft by ground personnel or by the crew for a specific flight until twenty-four hours after any landing; the period of service shall, in any event, extend for the entire period during which the aircraft is in flight as defined in paragraph (1) above.

The term "interception" means the act by a Jamaican aircraft of approaching and remaining near an aircraft, with the goal of identifying that aircraft, and, if necessary, directing it back to its planned route, directing it beyond the borders of Jamaican airspace, escorting it out of restricted, prohibited, or dangerous airspace, or instructing it to land.

## II. Interception of Aircraft

The Government of Jamaica shall, when intercepting civil aircraft in flight, consistently and strictly adhere to the safety procedures in Annex 2 to the Convention on International Civil Aviation, done at Chicago on December 7, 1944 (the "Chicago Convention") and amendments thereto. Further, the Government of Jamaica shall ensure that all Jamaican personnel (whether in the air, in a command and control center, or elsewhere) involved in the interception of civil aircraft are familiar with such procedures. The Government of Jamaica, when intercepting civil

The term "CNIES data" means data displaying the position of air and surface tracks of interest ("Toys") based on geographic filters. The CNIES data includes both automatically-displayed Relocatable Over-the-Horizon Radar track information that has not been reviewed to ascertain the legal or illegal nature of the flight and Toys that have been located and identified by other air surveillance systems or tracking aircraft as suspected narco-trafficking aircraft.

Consistent with Article 2 of the Convention for the Suppression of Unlawful Acts Against the Safety of Civil Aviation, done at Montreal, September 23, 1971, to which both the Government of the United States of America and the Government of Jamaica are parties, the terms "in flight" and "in service" are used in this Note as follows:

(1) An aircraft is considered to be "in flight" at any time from the moment when all its external doors are closed following embarkation until the moment when any such door is opened for disembarkation; in the case of a forced landing, the flight shall be deemed to continue until the competent authorities take over responsibility for the aircraft and for persons and property on board.

aircraft in flight, shall adhere to any relevant International Civil Aviation Organization ("ICAO") provisions on interception, including those contained in the Manual Concerning Interception of Civil Aircraft.

The Government of Jamaica shall promulgate, throughout its civil aviation community via Notices to Airmen ("NOTAMS"), notice of Government of Jamaica's policies on interception. These NOTAMS will inform pilots that the Government of Jamaica will not damage, destroy, or disable any civil aircraft other than in self-defense, and they shall include adequate notice of the procedures that the Air Force of the Government of Jamaica will use to order intercepted aircraft to land so that aviators are aware of the procedures and can conduct themselves accordingly.

To the extent that a civil aircraft being intercepted by the Government of Jamaica is intercepted because the Government of Jamaica believes that the aircraft is primarily engaged in illicit drug trafficking, the Government of Jamaica shall use the sorting criteria set forth below to determine the nature of the suspect aircraft.

The following factors should be considered in determining whether an aircraft is reasonably suspected of being primarily engaged in illicit drug trafficking:

- \* Did the aircraft fail to file a required flight plan?
- \* Is it inexplicably flying outside the route designated in its approved flight plan?
- \* Is it not using the appropriate transponder code?
- \* Is it flying at an inexplicably low altitude?
- \* Is it flying at night with its lights out?
- \* Does the aircraft have false (or no) tail numbers?
- \* Are the windows blacked out?
- \* Does the physical description of the aircraft match the description of an aircraft previously used in illicit drug trafficking?
- \* Is there intelligence information indicating that the aircraft is primarily engaged in illicit drug trafficking?
- \* Is the aircraft flying without permission in an Air Defense Identification Zone (if any)?
- \* Is the aircraft parked at night at a non-monitored air field without permission?
- \* Have all attempts to identify the aircraft failed?
- \* Has the aircraft inexplicably failed to respond to all attempts to communicate?
- \* Has the aircraft ignored Government of Jamaica Air Force's orders?
- \* Have any objects been jettisoned from the aircraft?
- \* Is there any other information suggesting that the

aircraft is reasonably suspected to be primarily engaged in illicit drug trafficking?

\* Is there any information suggesting that the aircraft is not reasonably suspected to be primarily engaged in illicit drug trafficking?

### III. Non-Use of Weapons Against Civil Aircraft

If U.S. Government assistance is used in any way to locate, identify, track, or intercept a civil aircraft, the Government of Jamaica shall:

(a) not damage, destroy, or disable any civil aircraft in service, and

(b) not threaten to damage, destroy, or disable any civil aircraft in service.

(i) This does not preclude the firing of warning shots as a signaling measure, using ammunition containing tracer rounds, in order to be sure that the pilot is aware that he or she has been intercepted.

(ii) Warning shots may be fired only from a position slightly ahead of abeam and parallel to the course of the intercepted aircraft to ensure that the intercepted aircraft is not in the line of fire. The aircraft firing the warning shots

shall take all reasonable cautionary measures to avoid shooting the intercepted aircraft, any other aircraft in the vicinity, or persons or property on the ground.

None of the commitments undertaken by the Government of Jamaica in agreeing to these conditions are intended to preclude or limit the Government of Jamaica's ability to use weapons in the context of an act of self-defense.

#### IV. Sharing of Information

The Government of Jamaica shall not permit third parties access, without the specific written consent of the Embassy of the United States of America, to any information, data, or analysis that could be used for aerial interceptions that has been developed using U.S. Government assistance.

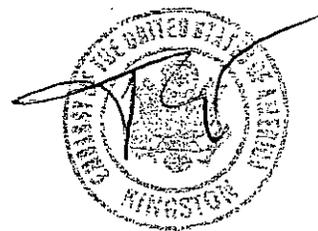
#### V. Non-Compliance with Conditions

In the event that Government of Jamaica fails to comply with any of the conditions contained herein, the Government of the United States of America will, in its discretion, suspend or terminate any and all U.S. Government assistance to Government of Jamaica related to the interception of civil aircraft.

If the foregoing is acceptable to Government of Jamaica, the Embassy of the United States of America has the honor to

propose that this Note and your Note in reply shall constitute an agreement between our two Governments, which shall enter into force on the date of your reply."

The Embassy of the United States of America avails itself of the opportunity to renew to the Ministry of Foreign Affairs and Foreign Trade of the Government of Jamaica the assurances of its highest consideration.



Embassy of the United States of America

Kingston, August 26, 2005

Ref. No.: 358/504/20

The Ministry of Foreign Affairs and Foreign Trade presents its compliments to Embassy of the United States of America and has the honour to refer to Note No.225/05 of 26<sup>th</sup> August, 2005 proposing to formalize a mutual understanding of the nature and import of real-time radar track data provided via the Government of the United States of America's Department of Defence Cooperating Nation Information Exchange System (hereinafter "CNIES").

The Ministry of Foreign Affairs and Foreign Trade has the further honour to acknowledge that the mutual understanding proposed by the Embassy of the United States of America is to ensure that such data and other interception-related assistance provided via CNIES is employed consistent with relevant U.S. criminal law, and the conditions governing the use of that data and other interception-related assistance. The text of the proposed mutual understanding reads as follows:

"The Government of the United States of America is willing to provide assistance in locating, identifying, tracking, and intercepting civil aircraft in Jamaica's airspace in order to facilitate the interruption of illicit drug trafficking routes and the arrest of illicit drug traffickers.

Recd  
9/28/05  
8:30 a.m.

In consideration of the ongoing, mutually beneficial relationship between our two Governments in the field of law enforcement efforts to combat illicit drug trafficking, the Embassy of the United States of America proposes on behalf of the Government of the United States of America as follows:

#### *I. Definitions*

The term "U.S. Government assistance" as used in this Note shall include, but not be limited to: funding; intelligence; information; radar data (including data derived from the Cooperating Nation Information Exchange System (or "CNIES")); logistical support; command, control, and communications support; equipment; maintenance; and training provided by the Government of the United States of America.

The term "CNIES data" means data displaying the position of air and surface tracks of interest ("ATOI") based-on geographic filters. The CNIES data includes both automatically-displayed Relocatable Over-the-Horizon Radar track information that has not been reviewed to ascertain the legal or illegal nature of the flight and ATOI that have been located and identified by other air surveillance systems or tracking aircraft as suspected narco- trafficking aircraft.

Consistent with Article 2 of the Convention for the Suppression of Unlawful Acts Against the Safety of Civil Aviation, done at Montreal, September 23, 1971, to which both the Government of the United States of America and the Government of Jamaica are parties, the terms "in flight" and "in service" are used in this Note as follows:

(1) An aircraft is considered to be "in flight" at any time from the moment when all its external doors are closed following embarkation until the moment when any such door is opened for disembarkation; in the case of a forced landing, the flight shall be deemed to continue until the competent authorities take over responsibility for the aircraft and for persons and property on board.

(2) An aircraft is considered to be "in service" from the beginning of preflight preparation of the aircraft by ground personnel or by the crew for a specific flight until twenty-four hours after any landing; the period of service shall, in any event, extend for the entire period during which the aircraft is in flight as defined in paragraph (1) above.

The term "interception" means the act by a Jamaican aircraft of approaching and remaining near an aircraft, with the goal of identifying that aircraft, and, if necessary, directing it back to its planned route, directing it beyond the borders of Jamaican airspace, escorting it out of restricted, prohibited, or dangerous airspace, or instructing it to land.

## II. Interception of Aircraft

The Government of Jamaica shall, when intercepting civil aircraft in flight, consistently and strictly adhere to the safety procedures in Annex 2 to the Convention on International Civil Aviation, done at Chicago on December 7, 1944 (the "Chicago Convention") and amendments thereto. Further, the Government of Jamaica shall ensure that all Jamaican personnel (whether in the air, in a command and control center, or elsewhere) involved in the interception of civil aircraft are familiar with such procedures. The Government of Jamaica, when intercepting civil aircraft in flight, shall adhere to any relevant International Civil Aviation Organization ("ICAO") provisions on interception, including those contained in the Manual Concerning Interception of Civil Aircraft.

The Government of Jamaica shall promulgate, throughout its civil aviation community via Notices to Airmen ("NOTAMs"), notice of the Government of Jamaica's policies on interception. These NOTAMs will inform pilots that the Government of Jamaica will not damage, destroy, or disable any civil aircraft other than in self-defense, and they shall include adequate notice of the procedures that the Air Force of The Government of

Jamaica will use to order intercepted aircraft to land so that aviators are aware of the procedures and can conduct themselves accordingly.

To the extent that a civil aircraft being intercepted by the Government of Jamaica is intercepted because the Government of Jamaica believes that the aircraft is primarily engaged in illicit drug trafficking, the Government of Jamaica shall use the criteria set forth below to determine the nature of the suspect aircraft.

The following factors should be considered in determining whether an aircraft is reasonably suspected of being primarily engaged in illicit drug trafficking:

- \* Did the aircraft fail to file a required flight plan?
- \* Is it inexplicably flying outside the route designated in its approved flight plan?
- \* Is it not using the appropriate transponder code?
- \* Is it flying at an inexplicably low altitude?
- \* Is it flying at night with its lights out?
- \* Does the aircraft have false (or no) tail numbers?
- \* Are the windows blacked out?
- \* Does the physical description of the aircraft match the description of an aircraft previously used in illicit drug trafficking?

- \* Is there intelligence information indicating that the aircraft is primarily engaged in illicit drug trafficking?
- \* Is the aircraft flying without permission in an Air Defense Identification Zone (if any)?
- \* Is the aircraft parked at night at a non-monitored air field without permission?
- \* Have all attempts to identify the aircraft failed?
- \* Has the aircraft inexplicably failed to respond to all attempts to communicate?
- \* Has the aircraft ignored the Government of Jamaica Air Force's orders?
- \* Have any objects been jettisoned from the aircraft?
- \* Is there any other information suggesting that the aircraft is reasonably suspected to be primarily engaged in illicit drug trafficking?
- \* Is there any information suggesting that the aircraft is not reasonably suspected to be primarily engaged in illicit drug trafficking?

### III. Non-Use of Weapons Against Civil Aircraft

If U.S. Government assistance is used in any way to locate, identify, track, or intercept a civil aircraft, the Government of Jamaica shall:

- (a) not damage, destroy, or disable any civil aircraft in service, and
- (b) not threaten to damage, destroy, or disable any civil aircraft in service.
  - (i) This does not preclude the firing of warning shots as a signaling measure, using ammunition containing tracer rounds, in order to be sure that the pilot is aware that he or she has been intercepted.

(ii) Warning shots may be fired only from a position slightly ahead of abeam and parallel to the course of the intercepted aircraft to ensure that the intercepted aircraft is not in the line of fire. The aircraft firing the warning shots shall take all reasonable cautionary measures to avoid shooting the intercepted aircraft, any other aircraft in the vicinity, or persons or property on the ground.

None of the commitments undertaken by the Government of Jamaica in agreeing to these conditions are intended to preclude or limit the Government of Jamaica's ability to use weapons in the context of an act of self-defense.

#### IV. Sharing of Information

The Government of Jamaica shall not permit third parties access, without the specific written consent of the Embassy of the United States of America, to any information, data, or analysis that could be used for aerial interceptions that has been developed using U.S. Government assistance.

#### V. Non-Compliance with Conditions

In the event that the Government of Jamaica fails to comply with any of the conditions contained herein, the Government of the United States of America will, in its discretion, suspend or terminate any and all U.S. Government assistance to the Government of Jamaica related to the interception of civil aircraft."

The Ministry of Foreign Affairs and Foreign Trade has the further honour to confirm, on behalf of the Government of Jamaica, that the foregoing is acceptable and agrees that the Embassy of the United States of America's Note and this note in reply shall constitute an agreement between our two Governments that shall enter into force on the date of this reply.

The Ministry of Foreign Affairs and Foreign Trade avails itself of this opportunity to renew to Embassy of United States of America the assurances of its highest consideration.



Embassy of the United States of America.

23<sup>rd</sup> September, 2005

EMBASSY OF THE  
UNITED STATES OF AMERICA

October 21, 2005

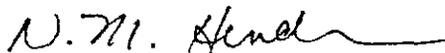
Ms. Samantha Eaton  
Legal Advisor  
Ministry of Foreign Affairs  
21 Dominica Drive  
Kingston 5

Dear Ms. Eaton:

As we discussed, enclosed please find the corrected page of the Dip Note for the CNIES agreement. There has been no change in the language of the agreement.

Please contact me if you have any questions.

Regards,



Natasha M. Henderson, Director  
Narcotics Affairs Section

Enclosure

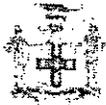
1. Substitute page of CNIES Dip Note

training provided by the Government of the United States of America.

The term "CNIES data" means data displaying the position of air and surface Tracks of Interest ("TOIS") based on geographic filters. The CNIES data includes both automatically-displayed relocatable over the horizon radar track information that has not been reviewed to ascertain the legal or illegal nature of the flight and TOIS that have been located and identified by other air surveillance systems or tracking aircraft as suspected narco-trafficking aircraft.

Consistent with Article 2 of the Convention for the Suppression of Unlawful Acts Against the Safety of Civil Aviation, done at Montreal, September 23, 1971, to which both the Government of the United States of America and the Government of Jamaica are parties, the terms "in flight" and "in service" are used in this note as follows:

(1) An aircraft is considered to be "in flight" at any time from the moment when all its external doors are closed



# MINISTRY OF FOREIGN AFFAIRS AND FOREIGN TRADE

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21 DOMINICA DRIVE  
P.O. BOX 624  
KINGSTON 5  
JAMAICA

Reference No: 358/504/20

3<sup>rd</sup> November, 2005

Ms. Natasha M. Henderson  
Narcotics Affairs Section  
Embassy of the United  
States of America  
2A Oxford Road  
Kingston 5

Dear Ms. Henderson,

**Typographical Error in Exchange of Notes  
constituting an agreement between Jamaica  
and the United States concerning "CNIES"**

Please refer to your letter dated October 21, 2005.

As discussed, please see enclosed, in duplicate, the replacement page for page 2 of Jamaica's Note no: 358/504/20, dated 23<sup>rd</sup> September, 2005 to reflect correction of typographical errors appearing in United States Embassy Note no. 225/05 dated 26<sup>th</sup> August, 2005.

The typographical error referred to appears in paragraph 1, line 2 of page 3 of U.S. Note, where the acronym "ATOI" is replaced with "TOIS". There has been no further change to the text of the agreement.

Samantha Eaton  
for Permanent Secretary

Encs.



In consideration of the ongoing, mutually beneficial relationship between our two Governments in the field of law enforcement efforts to combat illicit drug trafficking, the Embassy of the United States of America proposes on behalf of the Government of the United States of America as follows:

#### I. Definitions

The term "U.S. Government assistance" as used in this Note shall include, but not be limited to: funding; intelligence; information; radar data (including data derived from the Cooperating Nation Information Exchange System (or "CNIES")); logistical support; command, control, and communications support; equipment; maintenance; and training provided by the Government of the United States of America.

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