

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Proposed Appropriation Language

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

(INCLUDING TRANSFER OF FUNDS)

For necessary expenses to enable the Secretary of State to meet unforeseen emergencies arising in the Diplomatic and Consular Service, [\$9,000,000] *\$11,000,000*, to remain available until expended as authorized, of which not to exceed \$1,000,000 may be transferred to, and merged with, funds appropriated by this Act under the heading "Repatriation Loans Program Account", subject to the same terms and conditions. (*Department of State, Foreign Operations and Related Programs Appropriations Act, 2010.*)

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

Resource Summary (\$ in thousands)

Appropriations	FY 2009 Actual	FY 2010 Enacted	FY 2011 Request	Increase / Decrease
Funds	29,000	10,000	11,000	1,000

FY 2009 Actual includes \$20.0 million in FY 2008 unobligated balances transferred from Diplomatic and Consular Programs as provided by the Department of State, Foreign Operations, and Related Programs Appropriations Act, 2008 (P.L. 110-161).

Program Description

As authorized by Section 4 of the State Department Basic Authorities Act of 1956, as amended (22 U.S.C. 2671), the Emergencies in the Diplomatic and Consular Service (EDCS) appropriation is used to meet unforeseen emergency requirements in the conduct of foreign affairs, including evacuations of personnel and their families overseas, and, in certain circumstances, private U.S. citizens and third country nationals; travel and representational expenses; urgent medical and travel expenses related to natural disasters or terrorist incidents; passport and visa fraud investigations; travel of Presidential delegations; and other authorized activities that further the realization of foreign policy objectives. The EDCS appropriation also is used for the payment of rewards for information related to international terrorism, narcotics related activities, and war crimes tribunals for the former Yugoslavia, Bosnia, Croatia, Rwanda and Sierra Leone as authorized by Section 36 of the State Department Basic Authorities Act of 1956 (22 U.S.C 2708) as amended, and by Section 102 of Public Law 105-323, as amended by Public Law 106-277. Funds appropriated for these purposes are authorized to remain available until expended. The \$11 million request will provide \$10.5 million for unforeseen emergencies and \$500,000 for rewards.

The earthquake in Haiti, the evacuation of Lebanon, the tsunami in Southeast Asia, the war in Iraq, the events of September 11, 2001, the outbreaks of pandemic influenza (SARS, Avian and H1N1 flu), and the bombings of the U.S. Embassies in Nairobi, Kenya and Dar es Salaam, Tanzania and the U.S. Missions in Riyadh, Saudi Arabia and Islamabad, Pakistan underscore the continuing need for a funding source from which extraordinary expenditures can be made on a timely basis to further and protect United States interests abroad.

The Rewards Program consists of three separate components – Rewards for Justice (RFJ), Narcotics Rewards, and War Crimes Rewards. The program is a valuable asset and has been instrumental in bringing to justice international terrorists, notorious narcotics traffickers, and war criminals sought by the UN International Criminal Tribunals for the Former Yugoslavia and Rwanda.

Justification of Request

Unforeseen Emergencies and Other Activities: \$10,500,000

The FY 2011 request of \$10.5 million will provide a \$1 million increase above the FY 2010 level.

Demands on this account, although unpredictable, are heavily influenced by evacuations that may occur as a result of natural disasters, epidemics, terrorist acts, and civil unrest. Recent demands include the earthquake in Haiti, the large-scale evacuation of Americans from Lebanon, and those related to the

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tsunami in Southeast Asia. In FY 2009, evacuations occurred in Antananarivo, Madagascar, and Khartoum, Sudan due to civil unrest. Currently, an evacuation from Conakry, Guinea due to civil unrest has been ongoing since Oct. 1, 2009. The Department is requesting \$3 million to support emergency evacuations.

The EDCS appropriation also funds certain activities relating to the conduct of foreign affairs by senior Administration officials. These activities generally take place in connection with the U.S. hosting of U.S. Government-sponsored conferences, such as the UN and OAS General Assembly, the G-20 Summit and U.S.-China Strategic and Economic Dialogue, visits by foreign dignitaries, and official overseas travel by high-level members of the U.S. Government, including Members of Congress and prominent public sector delegates. The Department projects a \$1,000,000 increase will be needed to cover representational expenses due to the U.S. hosting of the G-8 Summit and the APEC Ministerial. The account also funds activities related to Smart power and Muslim outreach programs. This request will provide \$5.5 million to support these activities.

The EDCS account provides funding in support of confidential investigations conducted to counteract passport and visa fraud. A higher volume of investigations and apprehension of groups or individuals involved in the fraudulent issuance of U.S. passports and visas has resulted in increased funding requirements. Other activities funded from the EDCS account are travel of Presidential delegations, official visits of and official gifts for foreign dignitaries, Presidential, Vice Presidential, and Congressional travel overseas and other highly-sensitive unusual activities such as travel of foreign dissidents, ex gratia payments to foreign nationals, and urgent medical/travel costs in natural disasters or terrorist incidents. This request will provide \$2 million to support these activities.

Terrorism, Narcotics, and War Crimes Rewards Program - \$500,000

The FY 2011 request of \$500,000 is at the same level as FY 2010. The EDCS account funds the payment of rewards for information on international terrorism, narcotics trafficking and war crimes, as well as provides for the expansion of publicity efforts. Currently, there are approximately \$690 million in pending reward offers in the Terrorism, Narcotics and War Crimes Rewards programs: \$379 million for cases concerning terrorist acts; \$206 million for cases concerning narcotics traffickers; and \$105 million for cases concerning war crimes. All rewards under the Rewards Program are funded from the EDCS appropriation.

The Terrorism Rewards Program, or Rewards for Justice (RFJ) Program, is a valuable asset in the fight against international terrorism. Currently, there are reward offers for information that prevents, frustrates, or favorably resolves acts of international terrorism against U.S. persons or property worldwide, leads to the arrest or conviction, in any country, of terrorists responsible for such acts, or leads to the location of a key terrorist leader. RFJ works closely with DOD's Military Information Support Teams (MIST) in key frontline countries in the Horn of Africa, South Asia, and Southeast Asia in an effort to resolve acts of international terrorism or prevent terrorist attacks against U.S. persons or property. Key targets of the campaign include al-Qaida senior leadership and members of al-Qaida-associated groups such as the Abu Sayyaf Group. Additionally, advertising campaigns are being conducted in key states, including Afghanistan, Colombia, Comoros Islands/Madagascar, Ethiopia, Greece, Iraq, and the Philippines. RFJ remains a powerful tool in the fight against international terrorism and is determined to bring the terrorists on RFJ's Most Wanted List to justice.

The Narcotics Rewards Program has been successful in helping law enforcement capture some of the world's most notorious narcotics traffickers responsible for bringing hundreds of tons of illicit drugs into the United States each year. Recent successes include the arrests of Haji Bashir Noorzai, an Afghan heroin warlord and Taliban ally; Javier Arellano-Felix, the head of Mexico's largest and most violent

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trafficking organization; Eduardo Arellano-Felix; Gustavo Rivera-Martinez; key leaders of the Colombian Norte Valle Cartel and violent narcotics trafficking networks operating in South America. Currently, there are reward offers for major narcotics traffickers including Mexican cartels, Asian Heroin kingpins and top Colombian FARC leaders. The Narcotics Rewards Program relies on support from the EDCS account for advertising in Colombia and Mexico to target major narcotics trafficking organizations that bring hundreds of metric tons of illegal drugs into the U.S. each year.

The War Crimes Rewards Program has been instrumental in bringing to justice some of the most notorious and brutal fugitives sought by the UN International Criminal Tribunals for the Former Yugoslavia (ICTY) and Rwanda (ICTR). Notorious war criminals have been arrested as a direct result of the program. However, key leaders such as Ratko Mladic and Felicien Kabuga still remain at large, and the RFJ program is crucial in the fight to apprehend and prosecute these war criminals. The War Crimes program is launching a multi-media ad campaign in Africa's Great Lakes Region to apprehend the last remaining fugitives before the International Criminal Tribunal for Rwanda closes.

Funds by Program Activity (\$ in thousands)

Activities	FY 2009 Actual	FY 2010 Enacted	FY 2011 Request	Increase / Decrease
Emergency Evacuations & Other Activities	6,000	9,500	10,500	1,000
International Terrorism, Narcotics & War Crimes Rewards	23,000	500	500	0
Total	29,000	10,000	11,000	1,000

Funds by Object Class (\$ in thousands)

	FY 2009 Actual	FY 2010 Enacted	FY 2011 Request	Increase / Decrease
9100 Unvouchered	29,000	10,000	11,000	1,000
Total	29,000	10,000	11,000	1,000