

I – INTRODUCTION

This publication is the 27th annual Report to the Congress on Voting Practices at the United Nations. It is submitted in accordance with Section 406 of Public Law 101-246. This law provides, in relevant part:

“The Secretary of State shall transmit to the Speaker of the House of Representatives and the Chairman of the Committee on Foreign Relations of the Senate a full and complete annual report which assesses for the preceding calendar year, with respect to each foreign country member of the United Nations, the voting practices of the governments of such countries at the United Nations, and which evaluates General Assembly and Security Council actions and the responsiveness of those governments to United States policy on issues of special importance to the United States.”

This report reviews voting practices in the UN Security Council and General Assembly (UNGA) in calendar year 2009 and presents data in a variety of formats. All Security Council resolutions for the entire year are described, and voting on them is tabulated (Section II). The report also statistically measures the overall voting of UN member states at the 64th General Assembly in the autumn of 2009 in comparison with the U.S. voting record (Section III). It also lists and describes UNGA resolutions selected as particularly important to U.S. interests, again with tables for regional and political groupings (Section IV). It then presents all data by country (Section V). Finally, an annex is included to present the voting patterns on General Assembly resolutions relating to Israel and opposed by the United States.

The Security Council and the General Assembly deal with a full spectrum of issues—including threats to peace and security, disarmament, economic and social development, humanitarian relief, and human rights—that are considered critical to U.S. interests. A country’s behavior at the United Nations is always relevant to its bilateral relationship. Nevertheless, a country’s voting record in the United Nations is only one dimension of its relations with the United States. Bilateral economic, strategic, and political issues are at times more directly important to U.S. interests.

VOTING COINCIDENCE WITH THE UNITED STATES

On non-consensus issues, i.e., those on which a vote was taken, the average overall General Assembly voting coincidence of all UN members with the United States in 2009 was 39 percent, up significantly from 2008, when it was 25.6 percent, and more than twice the figure from 2007 (18.3 percent).

When consensus resolutions are factored in as votes identical to those of the United States, a much higher measure of agreement with U.S. positions is reached – 84.3 percent in 2009. (See Section III - General Assembly - Overall Votes for additional comparisons.)

FORMAT AND METHODOLOGY

The format and presentation of this report are consistent with provisions of Public Law 101-246 as amended by Public Law 108-447, and the methodology employed is the same as that used since the report's inception.

The tables in this report provide a measurement of the voting coincidence of UN member countries with the United States. However, readers are cautioned about interpreting voting coincidence percentages. In Section III (General Assembly Overall Votes), Section IV (General Assembly Important Votes and Consensus Actions), and the Annex, the percentages in the last column of the tables, under "votes only," are calculated using only votes on which both the United States and the other country in question voted Yes or No; not included are those instances when either state abstained or was absent. Abstentions and absences are often difficult to interpret, but they make a mathematical difference, sometimes significant, in the percentage results. The inclusion of the number of abstentions and absences in the tables of this report enables the reader to consider them in calculating voting coincidence percentages.

The percentages in the second-to-last column of the tables, under "including consensus," offer another perspective on General Assembly activity. These figures, by presenting the percentage of voting coincidence with the United States after including consensus resolutions as additional identical votes, more accurately reflect the extent of cooperation and agreement in the General Assembly. Since not all states are equally active at the United Nations, the report credits to each country a portion of the 184 consensus resolutions based on its participation in the 84 recorded Plenary votes. Each country's participation rate was calculated by dividing the number of Yes/No/Abstain votes it cast in the Plenary (i.e., the number of times it was not absent) by the total number of Plenary votes). However, this calculation assumes, for want of an attendance record, that all countries were present or absent for consensus resolutions in the same ratio as for recorded votes.

Questions about this report may be directed to the Bureau of International Organization Affairs in the Department of State.