

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

Resource Summary

(\$ in thousands)

Appropriations	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
American Positions	336	337	340	3
Funds	64,932	64,367	68,716	4,349

Program Description

The Bureau of Intelligence and Research (INR) is a member of the U.S. Intelligence Community (IC). INR ensures that well-informed and independent analysis informs foreign policy decisions and that intelligence and counterintelligence activities support America's foreign policy. INR provides all-source analysis to the Secretary of State and other State Department policymakers, including ambassadors, special negotiators, country directors, and desk officers.

The Secretary's global agenda determines INR's priorities. INR Civil Service and Foreign Service Officers analyze information from all sources. From Arab Spring events and nuclear proliferation in Iran and North Korea, to narco-violence in Mexico, new cyber threats, and humanitarian emergencies in Libya, Japan and Africa – INR provides policymakers with up-to-the-minute information on fast-breaking events and analyzes longer trends and emerging issues.

INR personnel continuously support diplomatic operations, supplying policymakers with intelligence and analysis directly related to multiple, complex and threatening environments. INR ensures that intelligence resources are used wisely and support the highest priorities.

INR's ability to carry out its mission rests on three pillars:

All-Source Analysis: INR is one of three all-source analytical units in the IC. INR analysts focus primarily on supporting diplomats and diplomacy with a wide range of information and analyses. INR participates in the production of joint IC products, usually under the auspices of the National Intelligence Council, and in the drafting and coordinating of articles for the President's Daily Briefing (PDB).

Intelligence Policy and Coordination: INR coordinates with the IC to ensure that intelligence activities (collection and operations) support and are informed by foreign policy. Within the State Department, INR coordinates policy review of sensitive intelligence, counterintelligence, and law enforcement activities to ensure that they are consistent with foreign policy interests. INR also represents the State Department's interests in the formulation of intelligence policy by the Office of the Director of National Intelligence (ODNI) and other elements of the IC.

Analytic Outreach: INR is the IC's Executive Agent for Analytic Outreach. INR's Conference Program provides analysts and policymakers with perspectives from thousands of outside experts from the private sector, academia, and non-governmental organizations on the most challenging current and emerging foreign policy and intelligence issues. INR manages the IC Associates Program, the Title VIII grant program on Eurasia and East Europe, and the Global Futures Forum.

INR is the Department's principal liaison with the ODNI. Since the creation of the ODNI, there have been many changes in the IC – more attention to customer needs, new standards for information sharing,

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

and initiatives regarding cyber security, insider threat detection, and analytic collaboration and standards. INR participates in a wide variety of working groups and committees, and INR analysts participate in the drafting of IC assessments and analyses, including the PDB.

Priorities in FY 2013 include:

- Track and analyze issues that may undermine efforts to promote peace and security such as terrorism, the spread of WMD, and trafficking in humans and illicit drugs;
- Provide all-source analyses and assessments that examine trends in governance, democracy, and human rights and assess domestic policies and leadership performance in countries of interest;
- Prepare all-source analysis and coordinate on IC analyses of cyber issues for senior policymakers; provide intelligence support to the newly created Office of the Coordinator for Cyber Issues and other Department policymakers; and coordinate cyber issues with the IC and other departments concerning intelligence matters;
- Serve as the Executive Agent of the Director of National Intelligence to promote, facilitate, and implement outreach to non-U.S. Government experts to inform the IC's analytic work;
- Play a key role in the IC to optimize intelligence collection and requirements so that current and future diplomatic information needs are met, resulting in enhanced intelligence support for policymakers;
- Serve as a leader in the U.S. Government for foreign public opinion research to inform the U.S. Government's public diplomacy initiatives;
- Increase collaboration and information sharing on humanitarian issues and complex emergencies worldwide through the interagency Humanitarian Information Unit;
- Strengthen analytic tradecraft to produce more cogent, rigorous and accurate assessments;
- Create and maintain a diverse and agile workforce through recruitment, training, and professional development in support of the national security mission;
- Enhance protection of sensitive compartmented information whether it resides on paper or in electronic media;
- Enhance enterprise audit and insider threat detection capabilities; and
- Enhance information sharing, operational effectiveness and decision making via e-Intel which provides Top Secret information to cleared policy makers at their desktops.

Justification of Request

The Department's FY 2013 request of \$68.716 million for the Bureau of Intelligence and Research includes an increase of \$611,000 to maintain current services and an increase of \$3.738 million in program changes, compared to the FY 2012 level of \$64.367 million. In response to the President's Accountable Government Initiative, this request also includes a decrease of \$106,000 in efficiency saving from proposed reductions in contractual services.

Cyber Security Analysis and Coordination: \$422,000 including 3 positions

President Obama noted that "the cyber threat is one of the most serious economic and national security challenges we face as a nation." In 2009, INR established an Office of Cyber Affairs to provide a more coherent approach to the challenges of cyber security analysis and coordination. The Secretary of State has made three speeches on cyber issues and created two new offices to which INR/CYBER provides intelligence support: the Coordinator for Cyber Issues and the Senior Advisor for Innovation & Technology. INR/CYBER also provides intelligence support to the Office of the Ambassador for Communications and Information Policy, to the Bureau of Counterterrorism, and to the geographical bureaus on issues related to the Internet, cyber security, and terrorist use of the Internet. The

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

Department's policymakers continue to place increasing importance on cyber-related issues and IC cyber-related activities continue to expand and demand INR/CYBER's engagement. INR/CYBER requests additional staff to: coordinate cyber issues with the IC and the inter-agency regarding intelligence matters; prepare all source assessments and coordinate on IC analyses on cyber developments prepared for senior policymakers; and provide intelligence support to the newly created Office of the Coordinator for Cyber Issues and other Department policymakers. This request will ensure that INR keeps decision makers informed of cyber developments and coordinate efficiently with the IC on cyber operations.

Enterprise Audit and Insider Threat Detection: \$1.825 million

These resources will be used to enhance counterintelligence analysis capability to detect and analyze anomalous behavior in support of the insider threat program. The funds will be used to provide hardware and software to support initial audit generation, collection, and monitoring capabilities for a limited set of critical intelligence information; hardware to support audit sharing capability on a selected set of information resources; limited audit data storage capability; limited automation of insider threat data feeds into a core analytical application to proactively identify insider threats; and an insider threat computer-based training program.

Intelligence Support: \$1.491 million

These resources will be used to support INR's operational and public diplomacy requirements, such as providing all-source analysis including intelligence policy and coordination, polling, and analytic outreach. The funds will support existing INR programs that advance Department and IC priorities.

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

Resource Summary

	Positions					Funds (\$ in thousands)		
	American				Pos	Bureau	American	Funds
	CS	FS Dom	Overseas	FSN	Total	Managed	Salaries	Total
FY 2011 Actual	275	61	0	0	336	18,007	46,925	64,932
FY 2012 Estimate	276	61	0	0	337	17,442	46,925	64,367
FY 2013 Built-in Changes								
Administrative Savings	0	0	0	0	0	(106)	0	(106)
American COLA	0	0	0	0	0	6	233	239
Domestic Inflation	0	0	0	0	0	319	0	319
Overseas Price Inflation	0	0	0	0	0	159	0	159
Total Built-in Changes	0	0	0	0	0	378	233	611
FY 2013 Current Services	276	61	0	0	337	17,820	47,158	64,978
FY 2013 Program Changes								
Cybersecurity	3	0	0	0	3	192	230	422
Enterprise Audit and Insider Threat Detection	0	0	0	0	0	1,825	0	1,825
Intelligence Support	0	0	0	0	0	1,475	0	1,475
Public Diplomacy	0	0	0	0	0	16	0	16
Total Program Changes	3	0	0	0	3	3,508	230	3,738
FY 2013 Request	279	61	0	0	340	21,328	47,388	68,716

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

Staff by Program Activity (positions)

Bureau of Intelligence and Research	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Conduct of Diplomatic Relations	293	293	297	4
Intelligence and Research	293	293	297	4
Domestic Administrative Support	22	22	22	0
Domestic Administrative Management	12	12	12	0
Domestic Financial Services	5	5	5	0
Domestic General Services	2	2	2	0
Domestic Personnel Services	3	3	3	0
Information Resource Management	10	10	10	0
Corporate Information Systems and Services	10	10	10	0
Policy Formulation	11	12	11	(1)
Bureau Direction	11	12	11	(1)
Total	336	337	340	3

Funds by Program Activity (\$ in thousands)

Bureau of Intelligence and Research	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Conduct of Diplomatic Relations	43,099	43,051	43,791	740
Intelligence and Research	43,099	43,051	43,791	740
Domestic Administrative Support	3,613	3,570	3,677	107
Domestic Administrative Management	1,597	1,597	1,616	19
Domestic Financial Services	707	707	712	5
Domestic General Services	717	709	766	57
Domestic Personnel Services	592	557	583	26
Information Resource Management	10,616	10,267	13,613	3,346
Corporate Information Systems and Services	9,836	9,487	12,820	3,333
Infrastructure Systems	780	780	793	13
Policy Formulation	1,761	1,761	1,776	15
Bureau Direction	1,761	1,761	1,776	15
Public Diplomacy	5,843	5,718	5,859	141
Public Diplomacy - Program Costs	5,843	5,718	5,859	141
Total	64,932	64,367	68,716	4,349

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

Program Activities

Department Of State	Positions			Funds (\$ in thousands)			
	American		FSN	Pos Total	Bureau Managed	American Salaries	Funds Total
	Domestic	Overseas					
Conduct of Diplomatic Relations	297	0	0	297	2,373	41,418	43,791
Intelligence and Research	297	0	0	297	2,373	41,418	43,791
Domestic Administrative Support	22	0	0	22	622	3,055	3,677
Domestic Administrative Management	12	0	0	12	89	1,527	1,616
Domestic Financial Services	5	0	0	5	17	695	712
Domestic General Services	2	0	0	2	350	416	766
Domestic Personnel Services	3	0	0	3	166	417	583
Information Resource Management	10	0	0	10	12,226	1,387	13,613
Corporate Information Systems and Services	10	0	0	10	11,433	1,387	12,820
Infrastructure Systems	0	0	0	0	793	0	793
Policy Formulation	11	0	0	11	248	1,528	1,776
Bureau Direction	11	0	0	11	248	1,528	1,776
Public Diplomacy	0	0	0	0	5,859	0	5,859
Public Diplomacy - Program Costs	0	0	0	0	5,859	0	5,859
Total	340	0	0	340	21,328	47,388	68,716

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

Staff by Domestic Organization Unit (positions)

Bureau of Intelligence and Research	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Assistant Secretary for Intelligence & Research	6	7	6	(1)
Deputy Assistant Secretary for Analysis and Information Management	2	2	2	0
Deputy Assistant Secretary for Intelligence Policy and Coordination	2	2	2	0
INR Watch (INR/WATCH)	14	14	14	0
Office of Analysis for Africa (INR/AF)	14	14	14	0
Office of Analysis for East Asia & Pacific	22	23	22	(1)
Office of Analysis for Europe (INR/EUR)	18	18	19	1
Office of Analysis for Near East & South Asia	25	25	25	0
Office of Analysis for Russia and Eurasia	24	24	24	0
Office of Analysis for Terrorism, Narcotics and Crime	20	20	20	0
Office of Analysis for Western Hemisphere Affairs (INR/WHA)	12	12	12	0
Office of Counter-Intelligence & Consular Support	6	5	6	1
Office of Cyber Affairs (INR/CYBER)	5	5	8	3
Office of Economic Analysis	18	18	18	0
Office of Intelligence Operations (INR/OPS)	6	6	6	0
Office of Opinion Research (INR/OPN)	37	37	37	0
Office of Outreach (INR/OTR)	10	10	10	0
Office of Publications	6	6	6	0
Office of Strategic, Proliferation and Military Issues	21	21	21	0
Office of Technical Collection Affairs (INR/TCA)	10	10	10	0
Office of the Executive Director	32	32	32	0
Office of the Geographer and Global Issues	24	24	24	0
Principal DAS for Intelligence & Research	2	2	2	0
Total	336	337	340	3

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

Funds by Domestic Organization Unit

(\$ in thousands)

Bureau of Intelligence and Research	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
Assistant Secretary for Intelligence & Research	993	993	1,004	11
Deputy Assistant Secretary for Analysis and Information Management	290	290	292	2
Deputy Assistant Secretary for Intelligence Policy and Coordination	283	283	284	1
INR Watch (INR/WATCH)	2,089	2,089	2,103	14
Office of Analysis for Africa (INR/AF)	2,081	2,081	2,093	12
Office of Analysis for East Asia & Pacific	3,178	3,177	3,197	20
Office of Analysis for Europe (INR/EUR)	2,566	2,566	2,581	15
Office of Analysis for Near East & South Asia	3,904	3,900	3,923	23
Office of Analysis for Russia and Eurasia	3,524	3,521	3,544	23
Office of Analysis for Terrorism, Narcotics and Crime	2,983	2,982	3,000	18
Office of Analysis for Western Hemisphere Affairs (INR/WHA)	1,710	1,710	1,718	8
Office of Counter-Intelligence & Consular Support	845	845	849	4
Office of Cyber Affairs (INR/CYBER)	834	825	1,270	445
Office of Economic Analysis	2,580	2,580	2,596	16
Office of Intelligence Operations (INR/OPS)	852	852	856	4
Office of Opinion Research (INR/OPN)	10,967	10,842	11,008	166
Office of Outreach (INR/OTR)	1,832	1,806	1,862	56
Office of Publications	845	845	849	4
Office of Strategic, Proliferation and Military Issues	3,017	3,016	3,033	17
Office of Technical Collection Affairs (INR/TCA)	1,553	1,552	1,563	11
Office of the Executive Director	13,388	13,016	16,323	3,307
Office of the Geographer and Global Issues	4,280	4,258	4,428	170
Principal DAS for Intelligence & Research	338	338	340	2
Total	64,932	64,367	68,716	4,349

D&CP – BUREAU OF INTELLIGENCE AND RESEARCH

Funds by Object Class

(\$ in thousands)

Bureau of Intelligence and Research	FY 2011 Actual	FY 2012 Estimate	FY 2013 Request	Increase / Decrease
1100 Personnel Compensation	36,884	36,884	37,257	373
1200 Personnel Benefits	10,826	10,826	10,934	108
2100 Travel & Trans of Persons	944	943	976	33
2300 Rents, Comm & Utilities	788	800	814	14
2400 Printing & Reproduction	299	299	307	8
2500 Other Services	11,495	11,302	14,206	2,904
2600 Supplies and Materials	884	866	1,329	463
3100 Personal Property	2,807	2,447	2,893	446
4200 Insurance Claims & Indemnities	5	0	0	0
Total	64,932	64,367	68,716	4,349