

BUREAU OF POLITICAL-MILITARY AFFAIRS

Resource Summary

(\$ in thousands)

Appropriations	FY 2012 Actual	FY 2013 CR ⁽¹⁾	FY 2014 Request	Increase/Decrease From FY2012
Positions - Enduring	278	278	278	0
Enduring Funds	43,777	43,790	44,134	357

(1) The FY 2013 CR is based on the annualized continuing resolution calculation for FY 2013 (P.L. 112-175).

Program Description

The Bureau of Political-Military Affairs (PM) integrates diplomacy and defense, forging strong international partnerships to meet shared security challenges. It is the Department's principal interface with the Department of Defense (DOD) and advances the State-DOD relationship by providing the Secretary of State with a global perspective on political-military issues; promoting regional stability by building partnership capacity and strengthening friends and allies through security assistance programs; regulating arms transfers and defense trade; providing diplomatic support to DOD for basing, military exercises, and overseas operations; contributing to defense and political-military policy and planning; and reducing threats from conventional weapons through humanitarian demining and small arms destruction programs.

During the FY 2014-2016 timeframe, PM will focus on previously identified core responsibilities that support key national security priorities. These include administering over \$6 billion of security assistance, leading the U.S. Government's interagency response to piracy off the coast of Somalia, implementing the President's Export Control Reform Initiative, and holding consultations with regional partners.

PM will continue leading the U.S. Government's efforts to combat illicit proliferation of Advanced Conventional Weapons (ACW), such as Man-Portable Air Defense Systems (MANPADS), Anti-Tank Guided Missiles, and other standoff weapons systems. In the hands of terrorists or other violent non-state actors, MANPADS - also known as shoulder-fired anti-aircraft missiles - pose a serious threat to humanitarian aid flights, the commercial aviation industry, and military aircraft around the world. PM efforts focus on synchronizing the U.S. Government activities, cooperating with governments to reduce excess or otherwise at risk ACW stockpiles, and coordinating these efforts with other donor governments and international organizations. PM will continue to lead U.S. Government policy planning to anticipate and preempt the threat of future ACW proliferation.

PM efforts to reduce conventional weapons proliferation in North Africa and the Middle East provide an example of this critical work. In FY 2011, PM helped secure nearly 5,000 MANPADS and components - a significant portion of the approximately 20,000 that the Qaddafi regime may have amassed over four decades of rule. PM supports Libyan efforts to secure and account for loose MANPADS and coordinates funding with allies to develop the Libyan Mine Action Center as the focal point for conventional weapons destruction. Outreach across North Africa and Middle East is a key part of PM's efforts to engage partner countries to mitigate the illicit proliferation threat. PM also worked with the Bureau of International Security and Nonproliferation (ISN) to assist the governments of Chad and Niger in their efforts to counter illicit ACW proliferation.

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As PM looks to combat potential ACW proliferation, the ongoing conflict in Syria looms in the planning. PM is working closely with senior Department leadership, the U.S. Government interagency, and the international community to develop ACW proliferation mitigation strategies to implement quickly as conditions dictate – strategies that funds requested herein would help underwrite. Further, PM continues engagement with allies and partners to ensure effective and efficient responses to emerging proliferation threats from other countries.

PM plays a leading role in maintaining Israel's security and Qualitative Military Edge (QME), ensuring Israel is equipped with highly advanced systems such as the F-35 Joint Strike Fighter and assisting Israel to better defend itself from the threat of rockets and ballistic missiles through Iron Dome and other missile defense programs. PM efforts to support Israel's QME include closely analyzing events in the region and assessing their impact on Israel's security. Maintaining Israel's QME informs PM decisions on defense cooperation with other governments in the region, particularly as PM increases partners' capabilities to support regional stability during a period of political change in the Middle East.

In FY 2014, PM will continue to coordinate the Department's review of DOD training deployments of U.S. military forces, including counternarcotics and counterterrorism activities in concert with the Bureau of International Narcotics and Law Enforcement (INL) and Bureau of Counterterrorism (CT), the Developing Countries Combined Exercise Program, and Joint Combined Exchange Training, including all Significant Military Exercise Briefs deemed politically or regionally significant. PM will also support U.S. military operations by negotiating diplomatic agreements with foreign partners, including Status of Forces Agreements, Defense Cooperation Agreements, Base Access Agreements, Transit Agreements, and Burden-Sharing Agreements, and by providing Foreign Policy Advisors to advise U.S. military service chiefs and combatant commanders.

To support the U.S. rebalance towards the Asia-Pacific region, PM will contribute to the development of a comprehensive and lasting regional security infrastructure by playing a leading role in ongoing deliberations concerning the posture of U.S. forces in the region and the appropriate legal frameworks to support their presence. PM will bolster the military capabilities of allies in the Asia-Pacific region, such as those required to secure sea lines of communication, and develop long-term relationships with partners to advance regional security.

PM will continue to ensure the sale and export of defense articles is transparent, consistent, and predictable, and is implemented in a manner that supports U.S. objectives, allies and friends, and the U.S. defense industrial base; review the purchase by other countries of U.S. military equipment through Foreign Military Sales (FMS) and Direct Commercial Sales programs to maintain consistency with U.S. foreign policy and national security objectives; and manage arms transfers and third-party transfers, disposal, and changes of end-use involving U.S. origin equipment procured via FMS and all government-to-government grant assistance programs.

In FY 2014 and beyond, PM will seek interagency and Congressional support for a third-phase extension of the Global Peacekeeping Operation Initiative (GPOI) to begin in FY 2015. GPOI is a security assistance program designed to enhance international capacity to conduct United Nations (UN) and regional peace support operations (PSOs) by building partner country capabilities to train and sustain peacekeeping proficiencies; increasing the number of capable military troops and formed police units (FPUs) available for deployment; and facilitating the preparation, logistical support, and deployment of military units and FPUs to PSOs.

In addition to commitments for the responsibilities and initiatives outlined above, PM has identified five key FY 2014-2016 goals and 22 supporting objectives to support the Administration's Joint Strategic Goals. These goals represents PM's implementation of the strategic planning reforms outlined in the

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Quadrennial Diplomacy and Development Review (QDDR), and provides an opportunity to identify targeted desired outcomes PM will accomplish beyond current activities and required responses to unplanned developments. These five goals are that (1) global security, including civilian security, is improved through the enhancement of partner nation institutional and operational capabilities; (2) threats to the United States and the international order are countered through mutually supportive government-to-government security relationships; (3) risks to U.S. security and local populations from unsecured military weaponry are minimized; (4) defense policy and operations are coordinated and consonant with U.S. foreign policy; and (5) excellence in leadership and management is maintained.

In recognition of key linkages in the work of the four security sector bureaus in the Department of State, another new component of PM's FY 2014-2016 Strategy is the inclusion of a Joint Security and Justice Sector strategy that outlines key issues on which PM, CT, INL and ISN will collaborate. The Joint Statement, signed by Assistant Secretary Shapiro (PM), Ambassador Lanier (CT), Assistant Secretary Brownfield (INL), and Assistant Secretary Countryman (ISN) is considered an integral component of the PM Strategy.

Performance

State-Defense Exchange (SDE) military advisors can serve as the Department of State's primary interlocutors for military initiatives, programs, and operations. It is therefore critical that these advisors bring sufficient substantive expertise to the State Department, helping to ensure appropriate alignment of State and DOD regional and functional efforts.

Strategic Goal 1: Counter threats to the United States and the international order, and advance civilian security around the world								
Strategic Priority		Security Cooperation and Security Sector Reform						
Active Performance Indicator		NEW APP INDICATOR: Military Officer MOU billets filled.						
Prior Year Results and Ratings					FY 2012		Planned Targets	
FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	Target	Result and Rating	FY 2013	FY 2014
N/A	N/A	N/A	N/A	New Indicator, No Rating	Staffed at 60%	60.2% ◀▶ On Target	Staffed at 75%	Staffed at 90%
Impact		State and DOD have a shared responsibility for national security and need to coordinate carefully on numerous issues affecting both foreign policy and defense. The long standing practice of billet exchanges between these two agencies has greatly facilitated this coordination and enhances the breadth of each agency's viewpoints while also developing a strong cadre of political-military experts.						
Methodology		The Political Military Affairs Bureau's Office of International Security Operations (PM/ISO) tracks the percentage of total billet positions filled by military officers.						

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Data Source and Quality	The exchanges of military officers is agreed upon by the January 4, 2012 Memorandum of Understanding between State and the Department of Defense. These are non-reimbursable billets. No significant data limitations as the billets are defined by the MOU on the Personnel Exchange Program.
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Cooperation and coordination between the Department of State and Department of Defense is advanced through the strategic placement of political advisors (POLADs) within geographic and functional combatant commands, in Joint Interagency Coordinating Groups (JIACGs), in select DOD agencies, and by the placement of SDE officers in the Office of the Secretary of Defense and the Joint Staff. These Foreign Service Officers (FSOs) and Foreign Affairs Officers (FAOs) provide linkages to the Department of State and influence issues with political-military aspects, including by informing DOD of U.S. foreign policy on emerging issues.

Strategic Goal 1: Counter threats to the United States and the international order, and advance civilian security around the world								
Strategic Priority		Security Cooperation and Security Sector Reform						
Active Performance Indicator		NEW APP INDICATOR: POLAD billets filled.						
Prior Year Results and Ratings					FY 2012		Planned Targets	
FY 2007	FY 2008	FY 2009	FY 2010	FY 2011	Target	Result and Rating	FY 2013	FY 2014
N/A	N/A	N/A	N/A	N/A	92%	95%	94%	96%
New Indicator, No Rating	N/A	N/A	N/A	N/A		▲ Above Target		
Reason for Exceeding Target		State is above target by aggressive placement of State personnel to fill these critical billets across the DOD. Additional positions are on track to be filled in the following years.						
Impact		State and DOD have a shared responsibility for national security and need to coordinate carefully on numerous issues affecting both foreign policy and defense. The long standing practice of billet exchanges between these two agencies has greatly facilitated this coordination and enhances the breadth of each agency's viewpoints while also developing a strong cadre of political-military experts.						
Methodology		PM tracks the percentage of total POLAD billet positions being filled by military officers based upon the MOU.						
Data Source and Quality		The exchanges of State Personnel is agreed upon by the January 4, 2012 Memorandum of Understanding between State and the Department of Defense. These are non-reimbursable billets. No significant data limitations as the billets are defined by the MOU on the Personnel Exchange Program.						

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Justification of Request

The FY 2014 Request for PM is \$44.1 million and 278 positions. The request is a \$357,000 decrease from FY 2012 Actual and reflects current services and administrative savings.

Resource Summary

	Positions					Funds (\$ in thousands)		
	American				Pos	Bureau	American	Funds
	CS	FS Dom	Overseas	FSN	Total	Managed	Salaries	Total
FY 2012 Actual	163	75	40	0	278	9,672	34,105	43,777
FY 2013 Estimate	163	75	40	0	278	9,685	34,105	43,790
FY 2014 Built-in Changes								
Absorption of Domestic Inflation	0	0	0	0	0	(95)	0	(95)
American COLA	0	0	0	0	0	37	307	344
Domestic Inflation	0	0	0	0	0	95	0	95
Total Built-in Changes	0	0	0	0	0	37	307	344
FY 2014 Current Services	163	75	40	0	278	9,722	34,412	44,134
FY 2014 Request	163	75	40	0	278	9,722	34,412	44,134

Staff and Funds by Domestic Organization Units

(\$ in thousands)

Bureau of Political-Military Affairs (PM)	FY 2012			FY 2013			FY 2014			Increase/Decrease		
	Actual			CR			Request			From FY2012		
	Am	FSN	Funds	Am	FSN	Funds	Am	FSN	Funds	Am	FSN	Funds
Congressional & Public Affairs	3	0	459	3	0	459	3	0	462	0	0	3
Counter Piracy and Maritime Security	6	0	1,187	6	0	1,188	6	0	1,196	0	0	9
Deputy Assistant Secretary for Defense Trade and Regional Security	2	0	323	2	0	323	2	0	326	0	0	3
Deputy Assistant Secretary for Plans, Programs, and Operations	1	0	170	1	0	170	1	0	171	0	0	1
Directorate for Defense Trade Controls	4	0	696	4	0	696	4	0	701	0	0	5
International Security Operations	7	0	3,033	7	0	3,035	7	0	3,050	0	0	17
Office of Defense Trade Controls Compliance	23	0	2,980	23	0	2,980	23	0	3,006	0	0	26
Office of Defense Trade Controls Licensing	45	0	6,970	45	0	6,972	45	0	7,027	0	0	57
Office of Defense Trade Controls Policy	7	0	1,087	7	0	1,087	7	0	1,095	0	0	8
Office of Plans, Policy, and Analysis	24	0	3,753	24	0	3,754	24	0	3,784	0	0	31

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Bureau of Political-Military Affairs (PM)	FY 2012			FY 2013			FY 2014			Increase/Decrease		
	Actual			CR			Request			From FY2012		
	Am	FSN	Funds	Am	FSN	Funds	Am	FSN	Funds	Am	FSN	Funds
Office of Regional Security & Arms Transfers	28	0	4,192	28	0	4,193	28	0	4,227	0	0	35
Office of Weapons Removal and Abatement	19	0	2,960	19	0	2,961	19	0	2,984	0	0	24
Office of the Assistant Secretary	6	0	1,535	6	0	1,536	6	0	1,546	0	0	11
POLADS/SDE Coordination	4	0	630	4	0	630	4	0	635	0	0	5
Political Advisors	87	0	12,046	87	0	12,050	87	0	12,153	0	0	107
Principal Deputy Assistant Secretary for Management and Negotiations	1	0	179	1	0	179	1	0	180	0	0	1
Security Negotiations and Agreements	1	0	352	1	0	352	1	0	354	0	0	2
State/Defense Exchange Officers	10	0	1,225	10	0	1,225	10	0	1,237	0	0	12
Total	278	0	43,777	278	0	43,790	278	0	44,134	0	0	357

Funds by Object Class

(\$ in thousands)

Bureau of Political-Military Affairs (PM)	FY 2012 Actual	FY 2013 CR	FY 2014 Request	Increase/Decrease From FY2012
1100 Personnel Compensation	30,513	30,284	30,560	47
1200 Personnel Benefits	7,628	7,511	7,579	(49)
2100 Travel & Trans of Persons	1,291	966	966	(325)
2300 Rents, Comm & Utilities	885	953	953	68
2400 Printing & Reproduction	219	230	230	11
2500 Other Services	2,971	3,619	3,619	648
2600 Supplies and Materials	110	143	143	33
3100 Personal Property	160	84	84	(76)
Total	43,777	43,790	44,134	357