Lesotho HIV/AIDS Responsibility Matrix 2019

The HIV/AIDS Responsibility Matrix (RM) 2019 is a tool that measures the current degree of contribution of each major funder to various functional elements of the HIV response without assigning a spending value to the contribution. The purpose of the RM is to: 1) provide a baseline assessment of the major funders' current degrees of responsibility across a comprehensive list of functional elements and 2) to inform the design of a roadmap that will chart shifts of responsibility for elements of the HIV response over time while maintaining program quality.

The RM was filled out by a small, but inclusive group of stakeholders, consisting of Ministry of Health HIV Manager, PEPFAR Coordinator, UNAIDS Strategic Information Advisor, and Global Fund Portfolio Manager.

Overall, the Government of Lesotho (GOL) has primary responsibility for many of the functional elements and dimensions within the RM. While the GOL is fully aware that they provide a comparatively smaller proportion of financial contribution to the HIV/AIDS response compared to PEPFAR, they have provided a critical functional role with regards to implementation and overall strategic leadership. Between GOL, PEPFAR, and Global Fund, many of the elements showed that both GOL and PEPFAR shared the primary response. The GOL provides the overall infrastructure and the health systems in place for which PEPFAR has been able to build upon and strengthen, specifically for the HIV response. For example, PEPFAR works within all GOL health facilities and operates through its organizational structure, receiving support and guidance through the district health management teams. The Global Fund plays a secondary role in many of the elements. There were very few instances where each funder played a nominal or no role, which shows that the HIV/AIDS response in Lesotho is highly reliant on all three funders being present. If any funder were to pull out at any point, the response in Lesotho would quickly collapse.

The tool does not capture the important role of United Nations Agencies in the HIV response here in Lesotho. In strong partnership with the GOL, UNAIDS has provided strategic direction, advocacy, coordination, and technical support needed to catalyze the HIV response. Their role in the dimension of *Strategy Formation and Planning* within the RM tool should be acknowledged.

One of the key lessons learned through this exercise is that the process of filling out the tool was just as valuable as the final outcome. Key funders coming together to determine responsibility revealed the essential role each played and how each fits into the overall HIV response in Lesotho.

HIV/AIDS Responsibility Matrix

Country: Lesotho
Epidemic Type: Generalized
Income Level: Lower Middle Income
PEPFAR Categorization: Long-Term Strategy

Legend
Primary=Primary responsibility for/contribution to element
Secondary=Secondary responsibility for element (i.e., doesn't lead, but offers substantial level of support)
Nominal=Contributes to this effort, but offers a nominal/marginal level of support
None=No responsibility/level of support

FUNCTIONAL ELEMENTS	DIMENSIONS									
	SERVICE DELIVERY[1]			NON-SERVICE DELIVERY ASSISTANCE[2]			STRATEGY FORMULATION AND PLANNING[3]			
	Host Govt. & IPs	PEPFAR & PEPFAR IPs	GFATM & GFATM IPs	Host Govt. & IPs	PEPFAR & PEPFAR IPs	GFATM & GFATM IPs	Host Govt.	PEPFAR	GFATM
Programs									
Care and Treatment	Primary	Primary	Secondary	Primary	Primary	Secondary	Primary	Secondary	Secondary
Clinical Interventions	Primary	Primary	Secondary	Primary	Primary	Secondary	Primary	Secondary	Secondary
Laboratory	Primary	Secondary	Secondary	Primary	Secondary	Secondary	Primary	Secondary	Secondary
Linkage, Retention, Adherence	Primary	Primary	Secondary	Primary	Primary	Secondary	Primary	Secondary	Secondary
TB-HIV	Primary	Secondary	Secondary	Primary	Primary	Secondary	Primary	Secondary	Secondary
HIV Testing Services	Primary	Primary	Primary	Primary	Primary	Primary	Primary	Secondary	Secondary
Prevention	Primary	Primary	Primary	Primary	Primary	Primary	Primary	Secondary	Secondary
Prevention of Mother-To-Child Transmission	Primary	Secondary	Secondary	Primary	Secondary	Secondary	Primary	Secondary	Nominal
Male Circumcision	Secondary	Primary	Primary	Primary	Primary	Primary	Primary	Primary	Secondary
Other Biomedical Prevention	Primary	Primary	Secondary	Primary	Primary	Secondary	Primary	Secondary	Secondary
Key and Priority Populations	Primary	Primary	Primary	Primary	Primary	Primary	Primary	Secondary	Primary
Orphans and Vulnerable Children	Primary	Secondary	Nominal	Primary	Secondary	Nominal	Primary	Secondary	Nominal
Commodities									
Condoms	Primary	Secondary	Primary	Primary	Secondary	Secondary	Primary	Nominal	Nominal
Male Circumcision Kits and Supplies	Secondary	Primary	Primary	Primary	Secondary	Secondary	Primary	Secondary	Secondary
Rapid Test Kits	Secondary	Nominal	Primary	Secondary	Secondary	Primary	Primary	Secondary	Secondary
Antiretroviral Drugs	Primary	Nominal	Secondary	Primary	Secondary	Secondary	Primary	Secondary	Secondary
Other Essential Drugs	Primary	Nominal	Nominal	Primary	Secondary	Nominal	Primary	Secondary	Nominal
CD4	Primary	Nominal	Secondary	Primary	Secondary	Secondary	Primary	Secondary	Secondary
Viral Load	Primary	Primary	Secondary	Primary	Primary	Nominal	Primary	Primary	Secondary
Reagents and Supplies	Primary	Secondary	Secondary	Primary	Secondary	Secondary	Primary	Secondary	Secondary
Health Equipment	Primary	Nominal	Secondary	Primary	Secondary	Secondary	Primary	Secondary	Secondary
PSM Costs	Primary	Nominal	Primary						
Health Workforce									
Service Delivery Personnel: *Facility-level staff total*									
Salary and Benefits	Primary	Primary	Secondary				Primary	Nominal	Secondary

Salary Top-Ups	None	None	None					None	None	None
Training and Supervision	Primary	Primary	Secondary					Primary	Nominal	Nominal
Non-Service Delivery Personnel: *Facility-level staff total*										
Salary and Benefits					Primary	Secondary	Secondary	Primary	Nominal	Nominal
Salary Top-Ups					None	None	None	None	None	None
Training and Supervision					Primary	Primary	Secondary	Primary	Secondary	Nominal
Community Health Workers/Lay Cadres staff number										
Salary and Benefits	Primary	Primary	Primary		None	None	None	Primary	Secondary	Secondary
Salary Top-Ups	None	None	None		None	None	None	None	None	None
Training and Supervision	Primary	Primary	Primary		Primary	Primary	Primary	Primary	Nominal	Nominal
Secondment Staff number	*None*	Nominal	None							
Above Site (Systems)										
Health Workforce					Primary	Nominal	Nominal	Primary	None	None
Governance					Primary	Nominal	Nominal	Primary	None	None
Institutional and Organizational Development					Primary	None	None	Primary	None	None
Health Financing					Primary	Nominal	Secondary	Primary	None	None
Health Management Information Systems					Primary	Secondary	Secondary	Primary	Secondary	Nominal
Supply Chain Systems					Primary	Secondary	Secondary	Primary	Secondary	Secondary
Laboratory Systems					Primary	Secondary	Secondary	Primary	Secondary	Secondary
Other Systems Support					Primary	Nominal	None	Primary	None	None
Disease Surveillance					Primary	Secondary	Secondary	Primary	None	Nominal
Strategic Information										
Monitoring and Evaluation	Primary	Primary	Secondary		Primary	Primary	Secondary	Primary	Secondary	Secondary
Surveys and Surveillance	Secondary	Primary	Secondary		Secondary	Primary	Secondary	Primary	Secondary	Secondary
Research and Other Surveys	Secondary	Primary	Nominal		Secondary	Primary	Nominal	Primary	Nominal	Nominal
Program Implementation, Management, and Support										
At the Implementation Level										
At the Donor Level										

Definitional guidance for dimension categories:

1. Service Delivery - Activities that involve direct contact with patients; or direct involvement in this activity.

2. Non-Service Delivery Assistance - Advice, training, etc. provided to ensure service is successful.

3. Strategy Formulation and Planning - Higher level oversight and strategic management that provides vision, guides programs, and works to ensure success of service and/or technical assistance.

HIV/AIDS Responsibility Matrix Country: Lesotho	Supplementary Comments/Notes
Programs	
Care and Treatment	
Clinical Interventions	GOL provides the infrastructure and the health systems in place, creating an enabling enviroment. All services must be delivered through the Ministry of Health system. PEPFAR supports many cl
Laboratory	
Linkage, Retention, Adherence	GoL provides a large workforce of community health workers that offer linkage, retention, adherence services. PEPFAR has provided a system of active tracking of patients through lay workers.
TB-HIV	GOL provides the infrastructure and the health systems in place, creating an enabling enviroment. All services must be delivered through the Ministry of Health system. PEPFAR supports many cl
HIV Testing Services	GOL provides the infrastructure and the health systems in place, creating an enabling environment for testing. All services must be delivered through the Ministry of Health system. PEPFAR suppo
Prevention	GOL provides the infrastructure and the health systems in place, creating an enabling enviroment. All services must be delivered through the Ministry of Health system. PEPFAR supports many cl
Prevention of Mother-To-Child Transmission	
Male Circumcision	PEPFAR provides VMMC in the lowland districts. Global Fund provides VMMC in the highland districts.
Other Biomedical Prevention	GOL provides the ARVS for PrEP. PEPFAR provides the programming for PrEP demand creation and delivery.
Key and Priority Populations	GOL provides the infrastructure and the health systems in place, creating an enabling enviroment. All services must be delivered through the Ministry of Health system. PEPFAR supports many cl
Orphans and Vulnerable Children	
Commodities	
Condoms	Both GOL and GF significantly contribute to the condom supply in Lesotho.
Male Circumcision Kits and Supplies	PEPFAR provides VMMC in the lowland districts. Global Fund provides VMMC in the highland districts. Both contribute to test kits needed in the respective geographical regions.
Rapid Test Kits	
Antiretroviral Drugs	
Other Essential Drugs	
CD4	
Viral Load	GoI provides the infrastructure and laboratory systems in place for viral testing, creating an enabling environment. PEPFAR has contributed significantly to VL equipment leasing and reagents.
Reagents and Supplies	
Health Equipment	
PSM Costs	Both GOL and GF contribute significantly to PSM costs since both procure commodities for the HIV/AIDS response.
Health Workforce	
Service Delivery Personnel: *Facility-level staff total*	
Salary and Benefits	GOL salaries and benefits contribute to the overall health workforce needed for the HIV response (e.g. nurse manager at each health facility). PEPFAR provides salaries to specific personnel dedicated to HIV, which can be rather signficant.
Salary Top-Ups	
Training and Supervision	GOL supports District Health Management Teams that provide overall supervision and mentorship to the HIV program (e.g. public health nurse at district level). PEPFAR provides dedicated staff for HIV mentorship and technical assistance.
Non-Service Delivery Personnel: *Facility-level staff total*	
Salary and Benefits	
Salary Top-Ups	
Training and Supervision	GOL supports District Health Management Teams that provide overall supervision and mentorship to the HIV program (e.g. public health nurse at district level). PEPFAR provides dedicated staff for HIV mentorship and technical assistance.
Community Health Workers/Lay Cadres staff number	
Salary and Benefits	GOL, PEPFAR, and GF each contribute significantly to lay cadres. For the GOL, they provide salaries for village health workers. For PEPFAR, lay cadres for testing, linkage, and retention. For GF, village health workers and peer educators.
Salary Top-Ups	
Training and Supervision	Since GOL, PEPFAR, and GF each contribute signficiantly to lay cadres, each also contribute signficantly to the mentorship and supervision of its own lay cadres.
Secondment Staff number	
Above Site (Systems)	
Health Workforce	
Governance	
Institutional and Organizational Development	
Health Financing	
Health Management Information Systems	
Supply Chain Systems	
Laboratory Systems	
Other Systems Support	
Disease Surveillance	
Strategic Information	
Monitoring and Evaluation	The GOL provides the infrastructure and the health systems for monitoring and evaluation. PEPFAR provides much technical assistance, which includes DHIS2.
Surveys and Surveillance	
Research and Other Surveys	
Program Implementation, Management, and Support	
At the Implementation Level	
At the Donor Level	